

Technical Assistance for the preparation of a National ITS Strategy for the Republic of Moldova PS/SUP/PIU/004/2024

INSTRUCTIONS FOR TENDERERS

Content

ı.	SECTION I: CONTRACTING AUTHORITY	4
	I.1 NAME AND ADDRESS	4
	I.2 JOINT PROCUREMENT	4
	I.3 COMMUNICATION	4
	I.3.1 REQUESTS FOR ADDITIONAL INFORMATION DURING PREPARATION OF TENDERS	4
	I.3.2 MODIFICATIONS OF THE TENDER DOCUMENTATION	
	I.3.3 EXTENSION OF THE TIME FOR SUBMISSION OF THE TENDERS	
	I.4 TYPE OF THE CONTRACTING AUTHORITY AND MAIN ACTIVITY	6
II.	SECTION II: OBJECT	6
	II.1 SCOPE OF THE PROCUREMENT	6
	II.2 DESCRIPTION	
	II.3 ADJUSTMENT OF THE CONTRACT/FRAMEWORK AGREEMENT PRICE	11
III.	SECTION III: LEGAL, ECONOMIC, FINANCIAL AND TECHNICAL INFORMATION	11
	III.1 CONDITIONS FOR PARTICIPATION	
	III.1.1 ELIGIBILITY	
	III.1.2 SUITABILITY TO PURSUE THE PROFESSIONAL ACTIVITY, INCLUDING REQUIREMENTS RELATING TO	
	ENROLMENT ON PROFESSIONAL OR TRADE REGISTERS	
	III.1.2.a) REQUIREMENTS REGARDING THE EXCLUSION GROUNDS	
	III.1.2.b) CAPACITY TO EXERCISE PROFESSIONAL ACTIVITY	
	III.1.4. TECHNICAL AND PROFESSIONAL ABILITY	
	III.1.5.a) SUBCONTRACTING	
	III.1.5.b) QUALITY ASSURANCE AND ENVIRONMENTAL PROTECTION STANDARDS	
	III.1.6. INFORMATION ABOUT RESERVED CONTRACTS	
	III.1.7 REQUESTED GUARANTEES	20
	III.1.8 LEGAL FORM TO BE TAKEN BY THE GROUP OF THE ECONOMIC OPERATORS TO WHICH THE CONT	
	IS AWARDED	
	III.1.9 LEGAL BASIS	
	III.2 CONDITIONS RELATED TO THE CONTRACT	21
IV.	SECTION IV: PROCEDURE	21
	IV.1 DESCRIPTION	
	IV.1.1 TYPE OF THE PROCEDURE	
	IV.1.2 INFORMATION ABOUT A FRAMEWORK AGREEMENT	
	IV.1.3 INFORMATION ABOUT ELECTRONIC AUCTION	
	IV.1.4 INFORMATION ABOUT THE GOVERNMENT PROCUREMENT AGREEMENT (GPA)	
	IV.2 ADMINISTRATIVE INFORMATION	
	IV.3 TENDER	
	IV.3.1 TECHNICAL OFFER	
	IV.3.2 FINANCIAL OFFER	
	IV.3.3 TENDERER IDENTIFICATIONIV.3.4 REQUIREMENTS REGARDING THE TENDER PRESENTATION	
	IV.3.4 REQUIREMENTS REGARDING THE TENDER PRESENTATION	
	IV.5 CONTRACT AWARD	
V	SECTION V. COMPLEMENTARY INCORMATION	30

VI.	LIST OF ANNEXES	. 32
	V.4.2 Dispute resolution	31
	V.4.1 Right to object	
٧	/.4 PROCEDURES FOR REVIEW	. 30
٧	/.3 ADDITIONAL INFORMATION	. 30
٧	/.2 INFORMATION ABOUT ELECTRONIC WORK FLOWS	. 30
V	/.1 Information about recurrence	. 30

I. **SECTION I: CONTRACTING AUTHORITY**

I.1 NAME AND ADDRESS

The Transport Community through the Permanent Secretariat of Transport Community.

Address: Beogradjanka building, Masarikova 5/8, 11000, Belgrade, Serbia

Contact: procurement@transport-community.org

Website: https://www.transport-community.org/

All communications related to this procurement procedure must be addressed at the coordinates

mentioned above and in the Contract Notice/invitation to tender.

TCT Secretariat shall not be held liable if the Tenderer does not comply with this instruction.

I.2 JOINT PROCUREMENT

The contract does not involve joint procurement.

The contract is not awarded by a central purchasing body.

I.3 COMMUNICATION

The procurement documents are available for unrestricted and full direct access, free of charge, at: Open

tenders - Transport Community (transport-community.org).

Deadline for submission of requests for clarification is 10 calendar days before the latest date for

submission of the tender.

Tenders shall be submitted electronically, by email, at procurement@transport-community.org.

Tenderers are invited to examine all documents and notify the Contracting Authority of any conflicts,

errors, discrepancies, etc. or to request the clarifications that are considered necessary using the

coordinates of the contact person(s) mentioned above.

I.3.1 REQUESTS FOR ADDITIONAL INFORMATION DURING PREPARATION OF TENDERS

The TCT Secretariat considers that the tender documentation provides potential tenderers with

sufficient details on the requirements, criteria, rules and other guidance necessary to ensure complete,

correct and explicit information on the procurement procedure, and to decide whether or not to submit

a tender under this award procedure. However, economic operators have the right to request additional

information regarding the tender documentation, according to the instructions below.

Page 4/32

The requests for additional information shall be made solely for the purpose of clarifying the procurement documents.

Any interested economic operator has the right to request additional information regarding the Tender Documentation until the deadline mentioned above (paragraph I.3) COMMUNICATION.

Any request for additional information shall be made in writing only and send at the email address procurement@transport-community.org;

The TCT Secretariat shall respond to the timely received requests for additional information as soon as possible, and no later than 6 (six) days before the last date for submitting the tenders.

TCT Secretariat shall not be bound to reply to requests for additional information received after the specified deadline but may do so if feasible, in due observance of the deadline specified in the paragraph above.

All the responses to requests for clarifications/additional information (if any) and all the modifications/corrigenda shall be published in the same way as the contract notice and will become part of the Tender Documentation.

The TCT Secretariat may, on its own initiative, inform interested parties of any error, inaccuracy, omission, or any other type of clerical error in the text of the procurement documents.

I.3.2 MODIFICATIONS OF THE TENDER DOCUMENTATION

Where appropriate, the TCT Secretariat may amend the content of the tender documentation by issuing a corrigendum which shall be communicated/published no later than 6 (six) days before the date set for the submission of tenders.

The TCT Secretariat shall allow a sufficient time for the interested economic operators to prepare the Tenders. If necessary, the time for submission of the Tenders shall be extended considering the content of the information included in the corrigendum.

1.3.3 EXTENSION OF THE TIME FOR SUBMISSION OF THE TENDERS

The time for submission of tender shall be extended when:

- following the request for clarification/additional information significant changes are made to the procurement documents; and/or
- the TCT Secretariat does not answer within the deadline stated at point I.3.1 above.

The time for submission of tender shall not be extended if clarifications/additional information have

either not been requested in good time or their importance with a view to preparing responsive tenders is insignificant.

1.4 TYPE OF THE CONTRACTING AUTHORITY AND MAIN ACTIVITY

The Transport Community is an international organisation in the field of mobility and transport

consisting of 33 participants - the European Union Member States represented by the European

Commission and the South East European Parties (the Republic of Albania, Bosnia and Herzegovina,

Kosovo*, Montenegro, the Republic of North Macedonia, and the Republic of Serbia) and three

observing participants (Georgia, the Republic of Moldova and Ukraine).

The Permanent Secretariat of the Transport Community ("TCT Secretariat") is one of the institutions set

up under the Treaty. TCT Secretariat provides administrative support to the other institutions of the

Transport Community, monitors the performance of the indicative TEN-T extension of the

comprehensive and core networks to the Western Balkans and supports the implementation of the

Western Balkans Six (WB6) Connectivity Agenda aiming to improve links within the Western Balkans as

well as between the region and the European Union. It also reviews and monitors the implementation

of the obligations committed upon by the signing parties under the Treaty.

II. **SECTION II: OBJECT**

II.1 SCOPE OF THE PROCUREMENT

Title and reference number

Technical Assistance for the preparation of a National ITS Strategy for the Republic of Moldova

(PS/SUP/PIU/004/2024)

CPV codes

71356200 - Technical Assistance Services

71311200 – Transport systems consultancy services

71322500 – Engineering design services for traffic installations

Type and conditions of contract: Services

Tenderers need to take full account of the provisions of the draft contract (Annex 10) as the latter will

define and govern the contractual relationship(s) to be established between the Contracting Authority

and the successful tenderer(s). Special attention should be paid to the provisions outlining the rights and

Page 6/32

obligations of the Contractor, in particular those on risks assignment, payment schedule and conditions,

performance of the contract, confidentiality, checks and audits and visibility.

Short description

The scope of Contract consists mainly in the preparation of a National ITS Strategy for the Republic of

Moldova. The scope of services is defined in detail in the Technical Specifications.

Estimated total value

Estimated total value without VAT is: 300,000

Currency: EUR

Information about lots

This contract is not divided in lots.

II.2 DESCRIPTION

II.2.1 Place of Performance

The services shall be delivered in the Republic of Moldova, the Republic of Serbia and the Contractor's

place of business. Tenderers are invited to check the Technical Specifications for further details.

II.2.2 Description of the Procurement

The scope of services primarily involves preparing a national ITS Strategy designed to develop the policy,

regulatory, and institutional framework in accordance with EU requirements for the deployment of ITS

in the Republic of Moldova, as well as preparing a high-level ITS architecture and standard technical

specifications. Detailed description of the services is provided in the Technical Specifications.

II.2.3 Award Criteria

The contract/framework agreement will be awarded based on the most economically advantageous

tender, according to the best price-quality ratio criterion.

II.2.4 Maximum Total Score: 100

Financial component - Weighting: 50%

The price considered for evaluation will be the total price of the Financial Proposal, covering all the

requirements set out in the Terms of Reference.

Technical component - Weighting: 50%

The quality of the tender will be evaluated based on the criteria set in the following table. The maximum total quality score is 100 points.

Tenders must score a minimum number of points for each criterion, as indicated in the table below. The minimum no. of total points to be scored is 50. **Tenders that do not reach the minimum thresholds for each criterion or a total number of at least 50 points will be rejected and will not be ranked.**

No	Award Criteria	Maximum Points	Minimum threshold
1.	Qualification and experience of key personnel	50	26
	Meeting the minimum requirements for the key expert whose profile is defined in section 9 of the Technical Specifications equals to 26 points .		
	The remaining 24 points shall be granted as following:		
	 8 additional points may be granted for Key Expert no. 1 (Team Leader and ITS Policy Expert) as following: 		
	 2 points for proficient knowledge of Romanian language 		
	 3 points for at least one more project meeting the requirements under the specific/project-related experience above the minimum threshold provided in the Technical Specifications 		
	 3 points for having hold a similar position in a project for the preparation of a national ITS strategy 		
	 8 additional points may be granted for Key Expert no. 2 ITS Planning and Design Expert, as following: 		
	 2 points for proficient knowledge of Romanian language 		
	 3 points for having hold a similar position in a project for the preparation of a national ITS strategy 		
	 3 points for at least one more project meeting the requirements under the specific/project-related experience above the minimum threshold provided in the Technical Specifications 		
	 8 points may be granted for Key Expert no. 3 Legal and regulatory expert for proven experience in drafting or approximating/transposing EU Acquis in the field of ITS. 		

2. 30 Quality of the proposed methodology 14 This criterion assesses the applicability and adequacy of the proposed approach and methodology for services delivery. The methodology section of the Technical Proposal shall not exceed 30 pages and should effectively include: All tasks and activities required for the successful delivery of the project. The tenderer's approach to each task to achieve the desired results. The proposed delivery schedule. The risk management plan. Scoring under this criterion will be based on the following sub-criteria and guidelines: 1. Tasks and Activities (8 points): o **Low score**: Mere repetition of the terms of reference without added value or detail. o **Higher score**: further breakdown of tasks into meaningful sub-activities that add clarity and depth to the project plan while avoiding artificial splitting of tasks that do not bring real added value for the project. 2. Approach to tasks (10 points): **Low score**: general or vague descriptions of how tasks will be carried out. **Higher score**: detailed description of how each activity will be executed, demonstrating a clear correlation with the proposed team structure and highlighting specific methods and tools to be used. 3. Delivery schedule (6 points): Low score: Generic or unrealistic delivery schedule. **Higher score**: A well-structured and realistic delivery schedule that aligns with the project objectives, the breakdown of activities and the timeline imposed through the Technical Specifications, demonstrating a proper understanding of critical milestones and deadlines.

Low score: General risk management plans that do not

Higher score: Detailed identification of risks relevant to

this assignment, with well-targeted and realistic

specifically address the project's specifics.

4. Risk Management Plan (6 points):

mitigation measures.

No	Award Criteria	Maximum Points	Minimum threshold
3.	Quality Assurance and Quality Control Measures This criterion evaluates the proposed quality control system and its application to ensure the assignment's requirements are met. The tenderer's technical proposal should detail these measures, focusing specifically on the tasks at hand. Scoring under this criterion will be based on the following sub-criteria and guidelines: Comprehensiveness of the Quality Control System (10 points):	20	10
	 Low score: Basic or generic quality control system with limited relevance to the specific tasks. Higher score: The tender includes a thorough and highly relevant quality control system, fully integrated with the specific tasks and requirements of the assignment. Application of Quality Control Measures (10 points): 		
	 Low Score: The proposed application of quality control measures is vague or generic, showing little understanding of the assignment's needs. Higher score: The proposal presents a detailed and well-structured plan for applying quality control measures, with clear, task-specific adaptations and procedures. 		
	Total	100	50

II.2.5 Ranking of tenders

The contract will be awarded to the most economically advantageous tender, i.e. the tender offering the best price-quality ratio determined in accordance with the formula below. A weight of 50/50 is given to quality and price.

cheapest	*	100	*	50%	+	total quality score	*	50%
price						(out of 100) for all		
						tender x		
price of								
tender X								
	price	price of	price 100 30% 7 total quality score (out of 100) for all award criteria of tender X	price 100 30% 4 total quality score (out of 100) for all award criteria of tender X				

Should the outcome of the formula lead to two or more tenders with the same result, the tenderer with cheaper price will be deemed to be the most economically advantageous tender.

II.2.5 Duration of the Contract

The period of performance for the contract resulting from this award, within which the Contractor is required to complete the execution of tasks and deliver the purchased services, is 12 months. The contract duration may extend beyond this period to include delivery approval and contract closing procedures, until the fulfilment of all obligations committed to by both parties.

This contract is not subject to renewal.

II.2.6 Information about the limits on the number of candidates to be invited

N/A

II.2.7 Information about variants

Variants shall not be accepted.

II.2.8 Information about options

Options shall not be allowed.

II.2.9 Information about the funding budget

The contract will be funded under grant NDICI-GEO-NEAR/2023/452688 to the Transport Community Permanent Secretariat related to preparatory activities to support the progressive involvement of Georgia, the Republic of Moldova and Ukraine in the activities of the Transport Community.

II.2.10 Additional information

N/A

II.3 Adjustment of the contract/framework agreement price

The price shall not be adjusted.

III. SECTION III: LEGAL, ECONOMIC, FINANCIAL AND TECHNICAL INFORMATION

III.1 Conditions for participation

This section includes information about:

- i. Eligibility requirements for participation at this procedure;
- ii. The exclusion grounds from participating to this procedure and the means of proof;
- iii. Selection criteria and means of proof.

Tenderers are responsible for carefully reviewing the Tender Documentation, including any corrigendum

issued during the preparation of tenders, as well as obtaining all information requested regarding any conditions or obligations applicable to the tenderer by submitting a tender under this procurement procedure.

III.1.1 ELIGIBILITY

Participation in this procurement procedure is open in accordance with Art. 28.1 of Regulation (EU) 2021/947 establishing the NDICI to international organisations and to all other legal entities, including civil society organisations, who are nationals of and, in the case of legal persons, who are also effectively established in, the following countries:

- (a) EU Member States, beneficiaries listed in the relevant Annex to the IPA III Regulation and contracting parties to the Agreement on the European Economic Area;
- (b) Neighborhood partner countries;
- (c) developing countries and territories, as included in the list of ODA recipients published by the OECD Development Assistance Committee, which are not members of the G-20 group, and overseas countries and territories;
- (d) developing countries, as included in the list of ODA recipients, which are members of the G-20 group, and other countries and territories, when the relevant procedure takes place in the context of an action financed by the Union under the Instrument in which they participate;
- (e) countries for which reciprocal access to external funding is established by the European Commission
- (f) member countries of the OECD, in the case of contracts implemented in a LDC or a highly indebted poor country, as included in the list of ODA recipients.

To enable the Contracting Authority to verify the access, each tenderer must indicate its country of establishment (and in case of joint tender – the country of establishment of each group member) and must present the supporting evidence normally acceptable under the law of that country/-ies. The same document(s) could be used to prove country/-ies of establishment and the legal capacity as described in Section III.1.2.b.

III.1.2 SUITABILITY TO PURSUE THE PROFESSIONAL ACTIVITY, INCLUDING REQUIREMENTS RELATING TO ENROLMENT ON PROFESSIONAL OR TRADE REGISTERS

III.1.2.a) REQUIREMENTS REGARDING THE EXCLUSION GROUNDS

All economic operators involved in the procedure, regardless of their role (individual tenderer, member

of an group/joint venture, identified subcontractor, supporting third party) must demonstrate that they are not in any of the situations that could lead to their exclusion from the procedure, as described in Article 57 of Directive 2017/24/EU of the European Parliament and of the Council and art 136 of the Regulation (EU, Euratom) 2018/1046 of the European Parliament and of the Council.

To verify that the economic operators (individual tenderers, members of a group/joint venture, identified subcontractors, supporting third parties) are not in any of the situations regarding the reasons for exclusion, the following information is applicable:

Preliminary evidence - As preliminary evidence for the verification of the reasons for exclusion, the economic operators (individual tenderers, members of a group/joint venture, identified subcontractors, supporting third party) shall submit a Declaration on Honour that they are not in an exclusion situation signed by an authorised representative (Annexe 1).

The supporting documents that will be presented at the request of the Contracting Authority

At the request of the TCT Secretariat, and before the award of the contract / framework agreement, tenderers must present updated supporting documents demonstrating that they do not fall under any exclusion ground listed in the Declaration on Honour. Please note that a simple request for evidence in no way implies that the tenderer has been successful.

The requirement to present updated supporting documents is applicable to all economic operators related to the tenderer in this procedure, including identified subcontractors or supporting third parties, if any.

Supporting documents include, but are not limited to:

- For situations described in (a), (c), (d) or (f) in the Declaration on Honour, production of a recent extract from the judicial record is required or, failing that, an equivalent document recently issued by a judicial or administrative authority in the country of establishment of the person showing that those requirements are satisfied.
- For the situation described in point (a) or (b) in the Declaration on Honour, production of recent certificates issued by the competent authorities of the state concerned are required. These documents must provide evidence covering all taxes and social security contributions for which the person is liable, including for example, VAT, company tax (legal persons only) and social security contributions. Where any document described above is not issued in the country concerned, it may be replaced by a sworn statement made before a judicial authority or notary or, failing that, a solemn statement made before an administrative authority or a qualified professional body in its country of establishment.

The supporting documents in another language than English shall be translated in English.

Potential tenderers, residents of the European Union and the countries of the European Economic Area (EEA), can use the website of the European Commission available at the following address: https://ec.europa.eu/tools/ecertis/search to identify the documents to be presented as supporting documents (if they are available in the respective country).

An economic operator participating in the procedure is not required to submit the documentary evidence if it has already been submitted for another procurement procedure carried out by TCT Secretariat, provided the documents were issued not more than one year before the date of their request by the contracting authority and are still valid at that date. In such cases, the tenderer must declare on its honour that the documentary evidence has already been provided in a previous procurement procedure, indicate the reference of the procedure and confirm that that there has been no change in its situation.

An economic operator participating in the procedure is not required to submit a specific document if the TCT Secretariat can access the document in question on a national database free of charge.

The TCT Secretariat reserves the right to:

- a) request additional information for the purpose of evaluating the inclusion in the situations related to the exclusion grounds;
- b) directly request information from the competent authorities in case of uncertainty related to any of the reasons for exclusion.

At any time during the procedure, the TCT Secretariat may request tenderers to present updated declaration, or all or part of the supporting documents where this is necessary to ensure the proper conduct of the procurement procedure.

In case any of the economic operators fall under any of the grounds for exclusion, the tender will be excluded from the procedure, with the sole exception of identified subcontractors. In case an identified subcontractor is found to fall under any exclusion ground, the TCT Secretariat shall request the tenderer only once for its replacement. Failing to nominate a replacement not falling under any exclusion ground upon such request shall result in the tender being rejected.

Notwithstanding the Contracting Authority's entitlement to request supporting documents from any tenderer at any time during the procedure, the successful tenderer must provide the documents mentioned as supporting evidence in the Declaration on Honour before the contract is signed and within

a deadline set by the Contracting Authority. This requirement applies to each member of the group in

the case of a joint tender, as well as to identified subcontractors.

III.1.2.b) CAPACITY TO EXERCISE PROFESSIONAL ACTIVITY

The information and formalities necessary to assess the fulfilment of the minimum selection

requirements related to the ability to exercise the professional activity are presented below.

Enrolment in a relevant professional or trade register

The economic operators (individual tenderer, identified subcontractor, supporting third party) must be

enrolled in a relevant professional or trade register in accordance with the legal requirements of the

country where the economic operator is established, except when the economic operator is an

international organisation.

Supporting evidence will be included in the tender for all economic operators involved (individual

tenderers, members of a group/joint venture, identified subcontractors, supporting third parties)

demonstrating that:

- the economic operator is legally incorporated in its country of origin, and it is not in a situation

of cancellation of incorporation.

- it legally carries out its professional activity on the market, and

- its object of the activity stated in the incorporation act allows the execution of the activities

subject matter of the contract.

The supporting documents shall include:

- certificates issued by the professional register or trade register, or equivalent documents issued

by the competent authorities of the country where the economic operator is

established/incorporated;

other evidence that the economic operator can present in accordance with the legislation of the

country in which it is established/incorporated.

III.1.3. ECONOMIC AND FINANCIAL STANDING

Criterion 1: The minimum yearly turnover

Annual turnover of the last two financial years should be at least EUR 300,000 in average:

(turnover in year 1 + turnover in year 2)/2 => EUR 300,000.

Criterion 2: Assets/liabilities ratio

Ratio between total assets and total liabilities should be above 1.

Supporting documents to be submitted as evidence with the bid shall include (without being limited to):

- a. For economic operators required under national law to keep a complete set of accounts:
 - i. statement of financial position, statement of profit or loss account and
 - ii. annexes of the last two years for which accounts have been closed;
- b. For economic operators required under national law to keep a simplified set of accounts:
 - the statement of expenditure and revenue and the annex showing assets and liabilities for the last two financial years for which accounts have been closed;
- c. In all cases, a statement of overall turnover provided over the last two financial years for which accounts have been closed.

If, for some exceptional reason which the Contracting Authority considers justified, a tenderer is unable to provide one or other of the above documents, it may prove its economic and financial capacity by any other document which the Contracting Authority considers appropriate. In any case, the Contracting Authority must at least be notified of the exceptional reason and its justification. The Contracting Authority reserves the right to request any other document enabling it to verify the tenderer's economic and financial capacity.

To demonstrate the fulfilment of the minimum selection requirements above, any tenderer may rely on the resources of other economic operators, regardless of the legal nature of the relations it has with these entities.

If a group of economic operators submits a joint tender, the minimum yearly turnover in the area covered by the contract/framework agreement should be met by the group leader. The joint venture agreement between the economic operators shall be submitted together with the tender.

If the tenderer wishes to use the support of a supporting third party for the fulfilment of the minimum requirement related to the minimum yearly turnover in the area covered by the contract, the tenderer has the right to invoke the support of a supporting third party, regardless of the nature of the existing legal relationships between the tenderer and the supporting third party.

When a tenderer invokes the support of a supporting third party, it shall prove that:

- a) It has at his disposal the necessary resources by submitting an unconditional commitment of the supporting third party regarding the financial support of the tenderer.
- b) The supporting third party who grants the financial support shall meet the requirements regarding the reasons for exclusion and the ability to exercise professional activity

The commitment of supporting third party shall:

- a) be submitted together with the tender;
- b) state that the supporting third party is jointly responsible for the execution of the contract/framework agreement;
- c) confirm that the supporting third party shall make available to the tenderer the financial resources necessary for the execution of the contract/framework agreement;
- d) guarantee to the TCT Secretariat that, in the event that the tenderer encounters difficulties during the execution of the contract/framework agreement, the third-party supporter undertakes to fulfil the contractual obligations in a timely and correct manner in accordance with the legal regulations, through its direct involvement.

III.1.4. TECHNICAL AND PROFESSIONAL ABILITY

Criterion 1 – Similar services properly provided

Tenderers or, in case of a joint tenders, the combined capacity of the group members and declared Subcontractors, shall prove that they have acquired similar experience in ITS within the last 5 years, specifically:

- Experience in developing at least one ITS strategic document (such as a strategy, action plan, deployment plan, standard technical specifications, etc.) in EU and/or non-EU European countries, and
- 2) Experience in designing, leading the implementation of, or supervising deployment of at least one complex ITS system such as traffic management, speed control, VMS, electronic tolling, weigh-in-motion, etc.

For the purpose of this procedure:

- The reference period of the last 5 years is calculated in reverse, starting from the final date for submitting the tender. To be considered relevant, the services counting as "similar experience" must have been successfully delivered no earlier than this deadline.
- "Successfully delivered" means that the services were provided within the terms of the agreement between the tenderer and the beneficiary and completed by the time of tender submission.
- The evidence to be included in the tender includes:

- A list of contracts demonstrating the minimum required capacity. The list should include sufficient details on the scope of each assignment, the role of the tenderer (if the project was carried out by a consortium), as well as the start and end date.
- Evidence supporting the information for each contract (e.g. statements issued by the clients, contracts, completion certificates, final payment invoices, etc.).

A tenderer may invoke the support of a supporting third party, regardless of the nature of the existing legal relations between the tenderer and the supporting third party in order to demonstrate the fulfilment of the minimum level of capacity related to the relevant professional experience.

The supporting third party shall:

- a) meet the minimum selection requirement regarding "similar services properly provided";
- b) meet the requirements regarding grounds for exclusion;
- c) be registered in a relevant professional or trade register in the country where it is established/incorporated.

When the tenderer relies on a supporting third party, the tenderer must prove to the TCT Secretariat that it will have the necessary resources at its disposal by presenting an unconditional commitment of the supporting third party regarding technical support and professional which shall:

- i. be presented together with the tender;
- ii. confirm to the TCT Secretariat that the supporting third party will make available to the tenderer the resources invoked and necessary for the provision of services as a subcontractor;
- iii. guarantee to the TCT Secretariat that, in case the tenderer encounters difficulties during the execution of the contract/framework agreement, the supporting third party undertakes to ensure the full and correct fulfilment of all contractual obligations assumed by the tenderer through its direct involvement;
- iv. include the following:
 - a list and description of the capacities that the supporting third party will make available to the tenderer for the proper provision of services (as a subcontractor) and that cover at least the levels / thresholds for the minimum requirement;
 - b. the concrete way in which the supporting third party will fulfil its obligations assumed by the commitment and acting as a subcontractor of the tenderer, including but not limited to planning and monitoring the flow of information, documents, resources and the link between the supporting third party as a subcontractor and the tenderer.

When the supporting third party also fulfils the role of subcontractor, the tenderer shall submit together

with the tender the subcontract/subcontracting agreement while mentioning the proportion (percentage) of subcontracting in the contract.

III.1.5.a) SUBCONTRACTING

Information about proposed Subcontractors

Subcontracting is permitted but the Contractor will retain full liability towards the Contracting Authority for performance of the contract as a whole.

All contractual tasks may be subcontracted unless the Technical Specifications expressly reserve the execution of certain critical tasks to the sole tenderer itself, or in case of a joint tender, to a member of the group.

By filling in the form available in Annexe 2, tenderers are required to give an indication of the proportion of the contract that they intend to subcontract, as well as to identify and describe briefly the envisaged contractual roles/tasks of subcontractors meeting any of these conditions (referred to as *identified subcontractors*):

- on whose capacities the tenderer relies upon to fulfil the selection criteria as described under Sections III.1.3 and III.1.4;
- whose individual share of the contract, known at the time of submission, is above 20%.

Any such subcontractor must provide the tenderer with a commitment letter drawn up in the model attached in Annexe 3 and signed by its authorised representative.

During contract performance, the replacement of any identified subcontractor or additional subcontracting will be subject to the prior written approval of the Contracting Authority. Such approval might only be granted, providing that:

- any new subcontractor is not in an exclusion situation;
- the tenderer still fulfils the selection criteria and the new subcontractor fulfils the selection criteria applicable to it individually, if any;
- the terms of the originally submitted tender are not altered substantially, i.e. all the tasks assigned to the former subcontractor are taken over by another involved entity, the change does not make the tender non-compliant with the tender specifications, and the evaluation of award criteria of the originally submitted tender is not modified.

The tenderer must submit at least the subcontracting contract(s) with the economic operator(s) acting as supporting third party to demonstrate the minimum requirement of relevant professional experience.

III.1.5.b) QUALITY ASSURANCE AND ENVIRONMENTAL PROTECTION STANDARDS

N/A

III.1.6. INFORMATION ABOUT RESERVED CONTRACTS

N/A

III.1.7 REQUESTED GUARANTEES

Performance Guarantee

A performance guarantee is requested in the form provided in Annexe 11.

The performance guarantee represents 10% of the value of the contract, without VAT.

The method of setting up the guarantee is through bank letter.

The draft contract included in the tender documentation (Annexe 10) contains additional information about the currency in which it is constituted, period of validity, method of setting up, the situations that determine execution, the situations in which it is released/returned.

The successful bidder might apply for pre-financing payment, in which case a pre-financing guarantee will have to be set-up as per the provisions of the draft contract, in the form provided under Annexe 12.

III.1.8 LEGAL FORM TO BE TAKEN BY THE GROUP OF THE ECONOMIC OPERATORS TO WHICH THE CONTRACT IS AWARDED

Any economic operator has the right to participate jointly with other economic operators in the award procedure.

Associations of natural persons and/or legal persons may submit a joint tender without being obliged to adopt or establish a certain legal form, provided that all persons meet the requirement of legal establishment in the countries in which they are established/incorporated.

In case of joint tender, all members of the group assume joint and several liability towards the TCT Secretariat for the performance of the contract as a whole, i.e. both financial and operational liability. Nevertheless, tenderers must designate one of the economic operators as a single point of contact for the TCT Secretariat (the group leader) for administrative and financial aspects as well as operational management of the contract. The leader shall sign the tender.

The TCT Secretariat reserves the right to request the economic operators jointly participating in the

procedure whose tender has been designated as the winner to adopt or constitute a certain legal form,

such as an authentic declaration given before a notary, of an administrative authority or judicial or of a

professional association that has powers in this regard, after signing the contract.

After the award, the Contracting Authority will sign the contract either with all members of the group,

or with the leader on behalf of all members of the group, authorised by the other members via powers

of attorney.

III.1.9 LEGAL BASIS

The Treaty establishing the Transport Community (European Union, 2017) Official Journal of the

European Union L 278/3 of 27.10.2017.

III.2 CONDITIONS RELATED TO THE CONTRACT

Information about a particular profession

The execution of the services is not reserved to a particular profession.

Specific requirements

The execution of the contract is not subject to any other specific conditions than provided therein.

Information about staff responsible for the performance of the contract

The Tenderer has the obligation to specify the names and professional qualifications of the key staff

assigned to perform the contract, as indicated under the Technical Specifications.

IV. **SECTION IV: PROCEDURE**

IV.1 DESCRIPTION

IV.1.1 TYPE OF THE PROCEDURE

Type of the procedure: Open procedure

IV.1.2 INFORMATION ABOUT A FRAMEWORK AGREEMENT

N/A

IV.1.3 INFORMATION ABOUT ELECTRONIC AUCTION

N/A

IV.1.4 INFORMATION ABOUT THE GOVERNMENT PROCUREMENT AGREEMENT (GPA)

The procurement procedure is covered by the GPA.

IV.2 ADMINISTRATIVE INFORMATION

Prior Information Notice was not published.

Deadline for receipt of the Tenders: 40 days

Language of Tender – The Tender and supporting documents shall be in English or translated in English.

The minimum validity period of the Tender: at least 3 months since the latest date for tender

submission

The Tender Opening

The opening of the Tenders shall take place:

Date: 01.10.2024 (indicative)

Time: 10.00h

Location: TCT Headquarters (Masarikova 5/8, 11000 Belgrade, Serbia)

Information about authorised persons and opening procedure.

The opening of the offers meeting is concluded with a minutes recording the manner of the respective

meeting, the formal aspects found when opening the offers, the main elements of each offer, also

recording the list of documents submitted by each individual economic operator using the requirements

in the award documentation as a reference.

IV.3 TENDER

IV.3.1 TECHNICAL OFFER

The Technical Offer must provide all the information needed to assess the compliance with the award

criteria, adequately backed-up by support documents. The following information shall be included as a

minimum:

a) Project Team

Page 22/32

The Technical Offer shall present the proposed team of experts, distribution of roles and duties, the contributions, the responsibilities of the experts and the links between them.

Key experts shall be evaluated based on CV. Each CV should indicate the intended function in the delivery of the service. CVs are limited to 5 pages A4 per key expert and shall be structured around the relevant information required for each profile to facilitate evaluation.

No. of years of specific professional experience should be clearly indicated and supported by information on all relevant positions held, main tasks performed in such positions, name and contact details of the employers.

The list of projects for each expert shall indicate details of their start and end date, client's name, information on the project's scope and size (including size of the relevant activities, if case), the expert's position in the project team and the activities performed.

b) Methodology

- 1. The Technical Offer should describe in detail the activities and sub-activities (if any) that will be performed according to the Technical Specifications to achieve the expected results. Additional activities may also be suggested, and their need justified for the successful implementation of the assignment.
- 2. The Technical Offer should indicate the intended results in the realization of the respective (sub)activity by linking it to the specifics of the activity itself and the proposed way of its implementation and to clearly describe the chronological, technological, and logical interconnection of the processes in the implementation of the individual (sub)activities.
- 3. The Technical Offer should include a detailed schedule with specific deadlines for the implementation of specific activities in the individual stages and the assignment. The proposed timetable should comply with the overall deadlines stated in section the Technical Specifications and shall be presented in the form of a Gantt Chart.
- 4. The Contractor must apply a system for the management of the risks within this assignment. This risk management process of the Contractor must be explained in the Technical Offer, including, as a minimum, a risk analysis, identification of possible risks and the necessary actions to avoid, transfer, mitigate or accept them.
- 5. The Technical Offer shall include details on the proposed Quality Assurance System and how the tenderer is going to apply it in order to meet the requirements of the assignment.

The technical documents shall not contain any aspects related to prices.

The requisites above are minimum content requirements for the Technical Offer. Any missing part will result in the tender being rejected.

IV.3.2 FINANCIAL OFFER

The Financial Offer shall be drafted using the form provided in Annexe 5. **Tenders exceeding the** estimated total value (EUR 300,000) will be considered unacceptable.

The price of the tender must be quoted in euro. Tenderers from countries outside the euro zone must quote their prices in euro. The price quoted will not be revised in line with exchange rate movements. It is for the tenderer to bear the risks or the benefits deriving from any variation.

Price must be quoted free of all duties, taxes and other charges, including VAT, as the Contracting Authority is exempt from such charges under Article 10 of the Agreement between the Republic of Serbia and the Transport Community regarding the seat of the Permanent Secretariat of the Transport Community.

The quoted price must be a fixed amount (lump sum) which is deemed including all costs and charges related to the proper delivery of services, including (but not limited to) cost of key and back-office personnel, logistics, travel, surveys and subsistence. No expenses shall be separately refunded under this contract.

IV.3.3 TENDERER IDENTIFICATION

The tender must include a cover letter (Annexe 6) signed by an authorised representative of the tenderer or of the leader of the group/joint venture (the single contact point in relation to this procedure) which shall present the name of the tenderer and/or names of the all members of the group/joint venture (in case of a joint tender), of the identified subcontractors if applicable, and the name of the supporting third party, if applicable.

In case of joint tender, the cover letter may be signed either by an authorised representative for each member, or by the leader authorised by the other members with powers of attorney.

The signed powers of attorney (Annexe 7) must be included in the Tender as well. Identified subcontractors must provide a letter of intent (Annexe 3) signed by an authorised representative stating their willingness to provide the services presented in the tender and in line with the present tender specifications. Similar commitment letter should be provided by the supporting third party, if case (Annexe 4).

Tender must also include the Tenderer Identification Form (Annexe 8) to be completed and signed by each member of the group/joint venture, and by identified subcontractor(s).

The tenderer (including each member of the group in case of joint tender) must provide the following information in its tender:

- For legal persons, a legible copy of the notice of appointment of the persons authorised to
 represent the tenderer in dealings with third parties and in legal proceedings, or a copy of the
 publication of such appointment if the legislation applicable to the legal person requires such
 publication. Any delegation of this authorisation to another representative not indicated in the
 official appointment must be evidenced.
- For natural persons, if required under applicable law, proof of registration in a professional or trade register or any other official document showing the registration number.

Tenderers that are already registered in the Contracting Authority's accounting system (i.e. they have already been direct contractors) are not obliged to provide such evidence.

The tenderer (or the leader in case of joint tender) must provide a Financial Identification Form (Annexe 9) with its supporting documents. Only one form per tender should be submitted. No form is needed for subcontractors and other members of the group in case of joint tender.

Summary of necessary documents (Part A – Identification of the tenderer)						
Document	Who should submit the document	Template available				
Cover letter	Sole tenderer/Group leader	Annexe 6				
Commitment Letter	Entities on whose support tenderer relies, identified subcontractors.	Annexe 3				
		Annexe 4				
List of Identified Subcontractors	Sole tenderer/Group leader	Annexe 2				
Tenderer Identification Form	Sole tenderer/Group leader and Members of the group, Identified Subcontractors	Annexe 8				
Financial Identification Form	Sole tenderer/Group leader	Annexe 9				
		http://ec.europa.eu/budg et/contracts grants/info contracts/legal entities/l egal entities en.cfm				
Power of Attorney	Members of the group	Annexe 7				
Evidence of the person authorized to represent the tenderer in dealings with third parties and in legal proceedings	Sole tenderer/Group leader and members of the group	N/A				

IV.3.4 REQUIREMENTS REGARDING THE TENDER PRESENTATION

The tenders must be presented as follows:

Part A: Identification of the tenderer (containing information listed at section IV.3.3)

Part B: Non-exclusion (see section III.1.2.a)

Part C: Selection (see sections III.1.2.b, III.1.3 and III.1.4)

Part D: Technical Offer (see section IV.3.1)

Part E: Financial Offer (see section IV.3.2)

Part F: Power of attorney (for joint tenders only)

Tenders shall be submitted by electronic mail to procurement@transport-community.org in two separate e-mails. Parts A, B, C, D and F (with all relevant annexes) shall be included in one e-mail, while Part E (Financial Offer) shall be included in a separate e-mail. Tenders submitted by other means will not be considered.

All documents referred at above shall be submitted in pdf format.

The time and date displayed by the server clock within the Contracting Authority's system shall be the standard upon which compliance with tender submission deadlines shall be determined. Tenderers are strongly advised not to transmit their tender immediately before the deadline for submission.

It is the tenderer's sole responsibility to ensure that its tender complies with the submission requirements and is received by the Contracting Authority by the date and time set out. The Contracting Authority accepts no liability whatsoever for any problems arising from issues such as (but not limited to) the tenderer's IT software, infrastructure, internet connectivity, etc. that would result in the tender not being properly or timely received.

Tender validity period

The tender shall be valid for a minimum period of 3 months from the latest date for submission of the tenders.

In exceptional circumstances, before the expiration of the validity period of the tender, the TCT Secretariat may request the tenderers to extend the validity period of the tender.

If a tenderer does not comply with this request, its tender will be rejected as unacceptable.

Deadline for submission of the tender – the tenders shall be submitted not later than 30.09.2024,

17.00h.

Tenders submitted to an address other than the one specified or received after the deadline for receipt of tenders will not be considered.

The TCT Secretariat may extend the deadline for the receipt of tenders. Any extension can be carried out no later than 6 working days before the deadline for receiving tenders. In this case, all the rights and obligations previously established for the TCT Secretariat and for the tenderers will be extended until the new term.

Before the deadline for submission of the tenders, the tenderers may redraw, modify and replace its tender. After the deadline for submission of the tenders, no modifications are possible.

Tender opening

The tenders shall be opened on **01.10.2024** during the opening meeting by the Tender Evaluation Committee.

IV.4 TENDER EVALUATION

Confidentiality of tenders

Once the TCT Secretariat has opened a tender, it becomes its property and shall be treated confidentially, subject to the following:

- For the purposes of evaluating the tender and, if applicable, implementing the contract, performing audits, benchmarking, etc., the TCT Secretariat is entitled to make available (any part of) the tender to its staff as well to other persons and entities working for the Contracting Authority or cooperating with it, including contractors or subcontractors and their staff provided that they are bound by an obligation of confidentiality.
- The TCT Secretariat may disclose the submitted tender in the context of a request for public access to documents, or in other cases where the applicable law requires its disclosure. Unless there is an overriding public interest in disclosure, the TCT Secretariat may refuse to provide full access to the submitted tender, redacting the parts (if any) that contain confidential information, the disclosure of which would undermine the protection of commercial interests of the tenderer, including intellectual property.

The TCT Secretariat will disregard general statements that the whole tender or substantial parts of it contain confidential information. Tenderers need to mark clearly the information they consider confidential and explain why it may not be disclosed. The TCT Secretariat reserves the right to make its

own assessment of the confidential nature of any information contained in the tender.

Assessment of the grounds for exclusion and selection criteria

Each tender shall be assessed in accordance with the requirements stated in section III.

The minimum selection criteria and shall be verified for each economic operator involved in the tenders received, irrespectively of their role (individual tenderer, member of a group/joint venture, subcontractor, supporting third party) based on the submitted evidence.

Evaluation of the Technical Offers

The Tender Evaluation Committee shall verify if the Technical Offer:

- Includes all information required under section III.4.1;
- Refers to the entire subject matter of the contract. Technical Offers that refer only to part of the subject matter of the contract will not be accepted;
- Demonstrates compliance with all minimum requirements in the Tender Documents.

If necessary, the Tender Evaluation Committee shall formulate requests for clarifications or additional information, to which the tenderers are required to respond within the specified period.

The evaluation results will determine which tenders are deemed admissible and which are rejected. Admissible tenders will be evaluated and scored against the criteria mentioned in section II. Tenders that, upon scoring, do not meet the minimum scores will be rejected.

Evaluation of the Financial Offers

The opening and evaluation of the Financial Offers for the tenders found acceptable shall take place after the evaluation of the Technical Offers and only for tenders that have not been rejected during the assessment of the grounds for exclusion, selection criteria, and the evaluation of the Technical Offers.

The Tender Evaluation Committee shall verify if the Financial Offer:

- Was submitted using the requested form;
- Refers to the entire subject matter of the contract/framework agreement. Financial Offers that refer only to part of the subject matter of the contract/framework agreement are not accepted;
- Is below the estimated contract value.

If necessary, the Tender Evaluation Committee shall formulate request for clarifications or additional information to which the Tenderers are bound to answer within the indicated period. When the financial offer of a tender seems to be abnormally low, the Tender Evaluation Committee shall require the tenderer to clarify in writing that the offer is economically sustainable, and it can be carried out properly.

TCT Secretariat may reject abnormally low tenders, in case the tenderer fails to properly justify its prices.

Application of the award criteria

The Evaluation Tender Committee shall apply the established award criteria and shall establish the winner following the application of the algorithm stated in the Tender Documents (section II.2).

Clarifications and additional information

The Evaluation Tender Committee may request clarifications and additional information regarding exclusion or selection criteria, as well as the Technical and Financial Offers, except when replying to such requests would involve substantial modifications to the tender or the conditions under which it was submitted. Both the request and the responses shall be made in writing. This practice will adhere to the principles of transparency, equal treatment, and non-discrimination to ensure a fair procurement process.

It is the bidders' responsibility to ensure the submission of a complete and compliant tender in line with the requirements herein included. Missing documents may, as a general rule, lead to the offer being rejected. However, the Contracting Authority may request missing or incomplete evidence related to the grounds for exclusion and selection criteria. Missing parts of the Technical and Financial Offers, however, may not be subject to a request for clarification.

The request for clarifications / additional information and the tenderers' answers shall become part of the Tender Documents.

IV.5 CONTRACT AWARD

The Contracting Authority shall award the contract to the selected bidder:

- Not earlier than 10 days following the communication of the outcome of the procedure (the standstill period), providing that no objections are being lodged within such period by any interested party.
- After the Contracting Authority's review and decision on all objections lodged during the standstill period.

In case the Contracting Authority revises its initial award decision based on examination of objections received during the standstill period and decides to award the contract to another tenderer, a further standstill period of 10 days shall apply.

Raising a dispute to the Permanent Court of Arbitration as provided under Section V.4.2 below shall not prevent the award of the contract by the Contracting Authority. By submitting tenders in response to

this procedure, bidders acknowledge and accept that whatever the outcome of arbitration proceedings might be it shall not result in the contract becoming ineffective through retroactive cancellation or otherwise.

V. SECTION V: COMPLEMENTARY INFORMATION

V.1 Information about recurrence

N/A

V.2 INFORMATION ABOUT ELECTRONIC WORK FLOWS

N/A

V.3 ADDITIONAL INFORMATION

N/A

V.4 PROCEDURES FOR REVIEW

V.4.1 Right to object

An economic operator who considers itself injured by an act or decision issued during the procurement procedure may refer the matter to the Director of the TCT Secretariat within 10 days from the day following the notification/communication of the challenged act or decision at the email address procurement@transport-community.org, requiring:

- Cancelation of the respective act,
- Ordering a remedial action, and/or
- Recognising the claimed right or legitimate interest,

Objections to the contract award decision must be submitted within 10 days from the day following the notification/communication/publication of the contract award notice.

Objections must include:

- Identification of the procurement procedure
- Identification of the contested act or decision
- Sender's identification data;
- Proof of interest;
- Remedy sought;
- Grounds or evidence supporting the objection.

Objections not meeting the formal notification requirements provided above shall be disregarded.

A challenge or objection based on any other ground shall be inadmissible.

Objections will be decided upon by a review panel to be appointed by the Director of the TCT Secretariat.

The review panel shall consist of an odd number of members, with at least one member holding a higher education degree (preferably in law) or specialisation in procurement. The review panel shall analyse the objection and provide a written and reasoned decision on the case within 5 days of their appointment.

When there are 3 (three) or more members, the decision shall be taken with 2/3 votes of the members. The decision of the review panel shall be final and binding for the TCT Secretariat and for the challenging interested person and for all other tenderers or possible tenderers.

The TCT Secretariat shall communicate the reply to the objection received from rejected or unsuccessful tenderers within 10 calendar days from the day of the receipt of such request.

The solutions may:

- confirm (fully or in part) or
- reject the objection

When the objection is confirmed, the panel may decide to:

- annul the challenged decision
- resume the tender procedure for the challenger from the moment of the annulled decision
- award damages if the challenger suffered any harm.

V.4.2 Dispute resolution

Disputes arising out of the Contracting Authority's decision on an objection shall be settled by final and binding arbitration by the Permanent Court of Arbitration in Hague in accordance with the Permanent Court of Arbitration Optional Rules for Arbitration Involving International Organizations and States, as in effect on the date of launching the tender, by one arbitrator appointed in accordance with these Rules by the Secretary General of the Permanent Court of Arbitration.

The arbitration proceedings shall take place in the Hague and the language used in the arbitral proceedings will be English. The arbitrator's decision shall be binding on all parties and there shall be no appeal.

VI. LIST OF ANNEXES

Annexe 1 – Declaration on Honour regarding exclusion criteria

Annexe 2 – List of Identified Subcontractors

Annexe 3 – Commitment Letter by an Identified Subcontractor

Annexe 4 – Commitment Letter by Supporting Third Party

Annexe 5 – Financial Offer Template

Annexe 6 – Tender Cover Letter

Annexe 7 – Power of attorney

Annexe 8 – Tenderer identification Form

Annexe 9 - Financial Identification Form

Annexe 10 – Draft Contract

Annexe 11 – Performance Guarantee template

Annexe 12 – Advance Payment Guarantee Template